AGENDA

JEFFERSON COUNTY BOARD MEETING

TUESDAY

AUGUST 12, 2025

7:00 p.m.

Jefferson County Courthouse 311 S. Center Avenue, Room C2063 Jefferson, WI 53549

Livestream on YouTube

Register in advance for this webinar:

https://us06web.zoom.us/webinar/register/WN N2ghwZR3TQenotKF1KEwmQ

After registering, you will receive a confirmation email containing information about joining the webinar.

1. CALL TO ORDER

- a. Roll Call by County Clerk
- 2. PLEDGE OF ALLEGIANCE
- 3. CERTIFICATION OF COMPLIANCE WITH OPEN MEETINGS LAW
- 4. APPROVAL OF THE AGENDA
- 5. APPROVAL OF JULY 8, 2025 MEETING MINUTES
- 6. **COMMUNICATIONS**
 - a. Notice of Public Hearing Planning and Zoning August 21, 2025 (Page 1)
 - b. Treasurer's Monthly Report (addendum)
- 7. PUBLIC COMMENT (agenda items)
- 8. SPECIAL ORDER OF BUSINESS
 - a. Recognition BizTimes "Woman Executive of the Year Deb Reinbold
 - b. Discussion regarding potential sale of county-owned farmland

9. ANNUAL REPORTS

- a. Library Services Brittany Larson and Minetta Lippert
- b. Literacy Council Pamela Waters
- c. Health Department Elizabeth McGeary
- d. County Clerk Audrey McGraw
- e. Corporation Counsel Danielle Thompson

COMMITTEE REPORTS / RESOLUTIONS / ORDINANCES

10. FINANCE COMMITTEE

- a. Resolution Accepting the Iola Foundation's Changemaker Grant at the Human Services Department and amending the 2025 budget (Page 3)
- b. Resolution- Denying Claim of OptumRx Regarding Opioid Litigation (Page 6)
- c. Resolution- Accepting bid for replacement of the Fire Alarm at Fair Park Activity Center and amending the 2025 Budget (Page 7)
- d. Resolution- Upgrading the County Server Environment from Windows Server 2019 to Windows Server 2025 and amending the 2025 Budget (Page 9)
- e. Resolution- Authorizing the County to Service Loans for the Live Local Development Fund & Amending the 2025 Budget (Page 14)

11. HIGHWAY COMMITTEE

a. Resolution – Authorizing the Purchase of 2026 Tri-Axle Semi Tractor for the Highway Department (Page 15)

12. PARKS COMMITTEE

a. Resolution – Authorizing County Conservation Aid Grant Application for Carlin-Weld County Park and amending the Parks Department 2025 budget (Page 17)

13. PLANNING AND ZONING COMMITTEE

- a. Report (Page 19)
- b. Ordinance Amending Official Zoning Map (Page 20)
- 14. **PUBLIC COMMENT** (General)
- 15. ANNOUNCEMENTS
- 16. ADJOURN

NEXT COUNTY BOARD MEETING

TUESDAY, SEPTEMBER 9, 2025 7:00 P.M.

NOTICE OF PUBLIC HEARING JEFFERSON COUNTY PLANNING AND ZONING COMMITTEE

George Jaeckel, Chair; Steve Nass, Vice-Chair; Blane Poulson, Secretary; Matt Foelker; Cassie Richardson

SUBJECT: Map Amendments to the Jefferson County Zoning Ordinance and Requests for Conditional Use Permits

DATE: Thursday, August 21, 2025

TIME: 7:00 p.m. (Doors will open at 6:30)

PLACE: JEFFERSON COUNTY COURTHOUSE, ROOM C2063

311 S. CENTER AVE, JEFFERSON, WI 53549

OR Via Zoom Videoconference

PETITIONERS OR MEMBERS OF THE PUBLIC MAY ATTEND THE MEETING VIRTUALLY BY FOLLOWING THESE INSTRUCTIONS IF THEY CHOOSE NOT TO ATTEND IN PERSON:

You are invited to a Teams meeting.

When: August 21, 2025, at 07:00 PM Central Time (US and Canada)

Join the meeting now

Meeting ID: 222 326 323 808 9 Passcode: fy37Vh3D

- 1. Call to Order
- 2. Roll Call
- 3. Certification of Compliance with Open Meetings Law
- 4. Approval of Agenda
- 5. Public Hearing

NOTICE IS HEREBY GIVEN that the Jefferson County Planning and Zoning Committee will conduct a public hearing at 7 p.m. on Thursday, August 21, 2025, in Room C2063 of the Jefferson County Courthouse, Jefferson, Wisconsin. Members of the public will be allowed to be heard regarding any petition under consideration by the Planning and Zoning Committee. PETITIONERS, OR THEIR REPRESENTATIVES SHALL BE PRESENT EITHER IN PERSON OR VIA ZOOM. Matters to be heard are petitions to amend the official zoning map and applications for conditional use permits. A map of the properties affected may be obtained from the Zoning Department. Individual files, which include staff finding of fact, are available for viewing between the hours of 8:00 a.m. and 4:30 p.m., Monday through Friday, except holidays. If you have questions regarding these matters, please contact Zoning at 920-674-7131.

Decisions on Conditional Use Permits will be made on **August 25**, **2025** Recommendations by the Committee on Rezones will be made on **August 25**, **2025** Final decision will be made by the County Board on **September 9**, **2025**

FROM A-1 EXCLUSIVE AGRICULTURAL TO A-2, AGRICULTURAL AND RURAL BUSINESS WITH CONDITIONAL USE

All are in accordance with ss. 22-304 – 22.310 of the Jefferson County Zoning Ordinance

R4630A-25 & CU2176-25— Fin N Feather Sportsmen Club Inc: Rezone from A-1 to A-2 to allow for a hunt club/game farm resort located at N2765 Hardscrabble Road in the Town of Sullivan on PINs 026-0616-3514-000 (20.0 ac), 026-0616-3513-000 (30.0 ac), 026-0616-3511-001 (20.0 ac) and 026-0616-3512-001 (20.0 ac).

FROM A-1 EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

All are in accordance with ss. 22-339 – 22-350 of the Jefferson County Zoning Ordinance

R4631A-25- Dale W & Jacqueline E Naatz Trust: Rezone A-1 to A-3 to create a 2-acre residential lot located at N7233 Shade Road in the Town of Farmington, PIN 008-0715-0321-002 (41.956 ac).

FROM A-1 EXCLUSIVE AGRICULTURAL TO N, NATURAL RESOURCE

All are in accordance with ss. 22-479 – 22-487 of the Jefferson County Zoning Ordinance

<u>R4632A-25– Eggert Acres LLC:</u> Rezone approximately 15-acres from A-1 to N north of **W6588 West Road** in the Town of Milford, PIN 020-0814-2041-000 (40.0 ac).

FROM B - BUSINESS TO R-1, RESIDENTIAL-SEWERED WITH CONDITIONAL USE

All are in accordance with ss. 22-171 – 22-179 & ss. 22-122 – 22-132 of the Jefferson County Zoning Ordinance

R4633A-25 & CU2177-25 – Thomas Geiger: Rezone an existing 0.224-acre lot from B to R-1 to allow for a duplex located at N3869 Jefferson Street in the Town of Sullivan, PIN 026-0616-1731-026 (.224 ac).

CONDITIONAL USE PERMIT APPLICATIONS

All are in accordance with ss. 22-581 – 22-587 of the Jefferson County Zoning Ordinance

<u>CU2178-25 – David Dricken:</u> Conditional Use to allow for an extensive onsite storage structure in an R-2 zone at **N6186 Jefferson Road** in the Town of Aztalan, PIN 002-0714-1344-005 (1.390 ac).

<u>CU2179-25 – Michelle Thomsen:</u> Conditional Use to allow for a kennel in an R-2 zone for personal dogs at **W5172 Biederman Drive** in Town of Aztalan, PIN 002-0714-2521-002 (.950 ac).

<u>CU2180-25 – Steven S & Renee A Sawvell Trust:</u> Conditional Use to allow for a 20' addition onto an existing building for storage of construction materials and equipment at **N6487 Elm Drive** in the Town of Concord, PIN 006-0716-1411-008 (.607 ac).

6. Adjourn

A quorum of any Jefferson County Committee, Board, Commission or other body, including the Jefferson County Board of Supervisors, may be present at this meeting.

Individuals requiring special accommodation for attendance at this meeting should contact the County Administrator 24 hours prior to the meeting at 920-674-7101 so appropriate arrangements can be made.

A digital recording of the meeting will be available in the Zoning Department upon request.

Accepting the Iola Foundation's Changemaker Grant at the Human Services Department and amending the 2025 Budget

Executive Summary

Jefferson County Human Services was recently awarded a \$5,000 Changemaker Grant from the Iola Foundation d/b/a It Gets Better to promote belonging, celebrate LGBTQ+ youth voices and talents, increase awareness of local resources, and foster youth leadership and empowerment.

This Changemaker Grant was a youth-led initiative that was identified, researched, developed and submitted by the Safe Space group's participants, which requires Jefferson County to act as the fiscal agent. The grant will be used to host a resource opportunity dedicated to uplifting and affirming these youth. The event will showcase the talents of local LGBTQ+ youth through art, music, and other creative expressions. A central feature of the event will be a resource fair, where attendees can learn more about local resources and hear from youth and allies that it does, indeed, get better.

The importance of this grant opportunity is emphasized by data from the 2024 U.S. National Survey on the Mental Health of LGBTQ+ Young People, which found that LGBTQ+ youth living in highly accepting communities attempted suicide at less than half the rate of those living in unaccepting environments. This is a powerful and urgent reminder that community acceptance is not just meaningful, it is lifesaving.

This resolution authorizes the acceptance of the Changemaker Grant as the fiscal agent and amends the 2025 budget accordingly. On August 5, 2025, the Finance Committee reviewed the request from the Human Services Director and recommended forwarding this resolution to the County Board for approval.

WHEREAS, the above Executive Summary is incorporated into this resolution, and

WHEREAS, Changemaker Grant funding is available from the Iola Foundation, and

WHEREAS, this community youth-led initiative requires an entity serve as fiscal agent.

NOW, THEREFORE, BE IT RESOLVED that Jefferson County is authorized to accept as the fiscal agent grant funding from the IOLA Foundation in the amount of \$5,000 and the 2025 County Budget is amended accordingly..

Fiscal Note: Jefferson County will receive reimbursement for costs incurred during 2025. Please see the attached Budget Adjustment or Amendment Request form for the proposed adjustments to the 2025 budget. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Strategic Plan Reference: YES



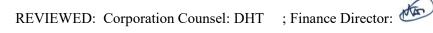


Highly Regarded Quality of Life: Grow the uniqueness and integrity of our community culture through genuine experiences for both visitors and residents; Continue to expand public outreach efforts and enhance community engagement

Transformative Government: Support health and well-being of staff and citizens of all ages

Referred By: Finance Committee

08-12-2025



JEFFERSON COUNTY BUDGET ADJUSTMENT OR AMENDMENT REQUEST

<u>Adjustment</u>			Approval Level				
Level 1		Adjustments o one account to	Department Head				
Level 2	a.	Adjustments o from one acco	Administrator				
	☐b.	Substitution of capital approp another within	Administrator				
	C.	Transfers betwoof up to \$24,99	Administrator				
Level 3		Amendments of additional funds of the funds or	Finance Committee				
Level 4	а.	Amendments of additional funds of the funds or	County Board				
	X b. New programs in a department that were not originally budgeted through increase in expenses with offsetting increase in revenue for that program. (i.e. grant funding or donations)				increase in revenue	County Board	
	c.		riations ove	es or adjustment of \$25,000 from on nent's budget.	County Board		
	d.	Amendments of operating or capital appropriations needing funding from general fund balance.			County Board		
Increase	Decrease	Org	Object	Proj	Account Title	Amount	
X X X X		65073000 65073000 65073000 65073000 65073000	485204 531319 529299 531349 557321	63115 63115 63115 63115 63115	Restricted Donation - HS Operating Supplies Purchased Services Operating Expenses Food/Supplies	(5,000.00) 1,300.00 1,300.00 1,400.00 1,000.00	
	ices was aw ith voices ar	arded a \$5000 (nd talents, and in			te presentation and belonging, resources. Human Services wi		
		, ···					
Department I	Head Signat	ure				Date	
County Admi	nistrator Sig	nature				Date	

¹⁾ Salaries and Fringes are not included as operating above, any changes to salaries and fringes must be discussed with the County Administrator.

²⁾ The County Administrator shall make the determination if the budget adjustment needs to go to the County Board.

³⁾ Any items \$5,000 and above must be capitalized.

Denying Claim of OptumRx Regarding Opioid Litigation

Executive Summary

A claim has been made against Jefferson County alleging Jefferson County attempted to add OptumRx, Inc. as an additional defendant in the ongoing national opioid multidistrict litigation without proper legal authority. The claim has been reviewed by Corporation Counsel, as well as the County's outside counsel in the opioid litigation and it is recommended for disallowance based on the finding that the claim lacks merit and the County has no liability for this claim. While the Jefferson County maintains the County Board authorized the County to perform all actions required to advance claims against those entities responsible for Opioid Epidemic, including OptumRx, when it initially passed Resolution 2017-39, for the avoidance of doubt, Jefferson County recently confirmed and ratified the authority of counsel to add additional defendants to the opioid litigation in Resolution 2025-23 in response to this claim.

This resolution formally denies the claim filed against Jefferson County and directs the Corporation Counsel to give the claimant notice of disallowance. The Finance Committee considered this resolution on August 5, 2025, and recommended forwarding to the County Board for approval.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the following claim was filed against Jefferson County as follows:

	Date of	Claim		Alleged
Claimant	<u>Loss</u>	<u>Filed</u>	<u>Description</u>	<u>Damages</u>
OptumRx, Inc.		5/1/25	OptumRx, Inc alleges Jefferson County	
			pursued civil claims against it without leg	al authority
				\$0.00

WHEREAS, legal counsel recommends that the claim be disallowed by Jefferson County, with the matter referred to the County's insurance carrier for any further handling.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby disallows said claim and directs the Corporation Counsel to give the claimant notice of disallowance.

BE IT FURTHER RESOLVED, that Jefferson County does not concede the validity of the claim and expressly reserves all rights to contest and defend against the claim in any future proceedings.

Fiscal Note: The fiscal impact of this resolution cannot be determined at this time.

Strategic Plan Reference: None

Referred By:

Finance Committee 08-12-2025



Accepting bid for replacement of the Fire Alarm at Fair Park Activity Center and amending the 2025 budget

Executive Summary

Jefferson County Fair Park fire alarm system was identified as obsolete during an annual inspection in the last 12 months. We believe this is the original fire alarm system installed with the 2001 office addition and should be retired and replaced with a new system that will comply with all building codes and life safety measures.

On June 13, 2025, the Director of Facilities issued a request for proposals (RFP) to solicit bids for the removal and replacement of the fire alarm in the Activity Center / Office building. Four contractors participated in the pre-bid walk through. However, only one bid was submitted by Current Electric with a total cost of \$39,000. The Director of Facilities recommends a contingency of 15% or \$5,850 for a project total not to exceed \$44,850. The Director of Facilities checked references to ensure this bidder is able to perform the work as required and received positive responses.

This resolution authorizes the County Administrator to contract with Current Electric for completion of the Fair Park fire alarm system project, at a cost of \$39,000, with a 15% project contingency, and amends the 2025 budget accordingly. On August 5, 2025, the Finance Committee considered this resolution and unanimously recommended it be forwarded to the County Board for approval.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, Jefferson County solicited bids for the replacement of the Fair Park Activity Center fire alarm system, and

WHEREAS, such bids were received and opened on July 29, 2025, with the following results:

Current Electric - \$39,000

WHEREAS, the Facilities Director recommends a 15% contingency (or \$5,850) to account for any unexpected changes in the scope of work, for a total project cost not to exceed \$44,850.

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to enter into a contract with the lowest responsible bidder, Current Electric, for the replacement of the fire alarm in the Fair Park Activity Center at a total cost not to exceed \$44,850, and the 2025 budget is amended accordingly.

Fiscal Note: This replacement was not included in the 2025 budget. The Finance Committee recommends using contingency funding in the amount of \$44,850 for this item. This resolution

authorizes the Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Strategic Plan Reference: YES



Data driven budgets and policy management

Referred By: Finance Committee

08-12-2025



Upgrading the County Server Environment from Windows Server 2019 to Windows Server 2025 and amending the 2025 budget

Executive Summary

Jefferson County currently operates on Windows Server 2019, which has an end of life in January of 2029. Server 2019 plays a critical role in hosting all County IT functions, spanning all County Departments for all programs and services (ex. Munis, GIS, Executime, Sheriff's Department Emergency software, Human Services software and all internal systems). The Planning and Development Department recently engaged Cloudpoint Geospatial to review the current GIS system and it was recommended that the County upgrade to the ArcGIS Enterprise System operating on Windows Server 2025. The current GIS system utilizes outdated tools, with end of life in 2026, for building and maintaining important GIS services like the County GIS webmap. This GIS upgrade will allow for more flexibility, deployment of new tools, ability to provide higher quality services and an overall more robust system. The County will benefit from upgrading from Windows Server 2019 to Windows Server 2025 by increased server performance, reduced user downtime for server maintenance and updates and a 10-year investment with a new end of life in 2034. In total the County manages 60 servers, of which approximately 52 operate on Windows Server 2019. In coordination and collaboration with various Departments including Planning and Development, MIS, the Highway Department, Finance and Administration, it was determined upgrading to the Windows Server 2025 now, rather than waiting until the current server's end of life, would be the most cost effective and efficient option given the current need for a GIS upgrade.

Quotes were obtained from multiple sources and are listed below. SHI International provided the lowest quote, is a participant in the OMNIA Partners cooperative purchasing group, and is a Microsoft Partner. As such, it is recommended that the County contract with SHI International for the upgrade. The quotes obtained are listed below.

Vendor:	<u>Total Cost:</u>
SHI International	\$71,892.20
Applied Tech	\$107,695.40
Partner One IT	\$103,641.60

This resolution authorizes the purchase of Windows Server 2025 from SHI International at a cost of \$71,892.20, and amends the 2025 budget accordingly. The Finance Committee reviewed this resolution on August 5, 2025, and recommended forwarding it to the County Board for approval.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, upgrading the County Windows Server environment from 2019 to 2025 will benefit all of Jefferson County by increased server performance, reduced user downtime for server maintenance and updates and a 10-year investment with an end of life in 2034, and

WHEREAS, upgrading to Windows Server 2025 will allow for deploying the newest versions of County utilized systems like ArcGIS, and

WHEREAS, three quotes were obtained and SHI International provided the lowest quote of \$71,892.20, and

WHEREAS, it is advantageous for the County to perform the update at the present time and creates efficiencies with multiple departments collaborating to accomplish the upgrade, and

WHEREAS, MIS recommends the County contracts with SHI International to perform the update as they provided the lowest bid, are part of the OMNIA Partners cooperative purchasing group and are a Microsoft partner.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors does hereby authorize the County Administrator to enter into a contract with SHI International to update the County servers to Windows 2025.

Fiscal Note: Funding for this request would be shared among several departments as follows: Land Information Department - \$20,000; Highway Department - \$15,000; MIS - \$25,000; Contingency - \$11,892. Passage of this resolution authorizes the Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Referred By: Parks Committee

08-12-2025

REVIEWED: Corporation Counsel: DHT ; Finance Director:



Jefferson County Finance Department

311 S. Center Ave Jefferson, WI 53549 Telephone (920) 674-7434 Fax (920) 674-7368 Marc A. DeVries, CPA Finance Director

Morgan Toutant Jayne Hintzmann Donna Miller Tamara L. Worzalla, CPA

MEMORANDUM

From: Marc DeVries

Re: Live Local Development Fund loan servicing

Date: July 17, 2025

Background:

In 2023, ThriveED created the Live Local Development Fund (LLDF), a collaboration between ThriveED, Jefferson County and several regional partners including a hospital, banks and foundations as a tool for stimulating growth in housing stock in Jefferson County. Jefferson County, along with these partners have pledged funds through the enactment of Contribution/Donor Agreements and Investor Agreements. Interested developers apply for the funding and applications are underwritten and then evaluated by a panel of professionals that represent our investors and have experience evaluating the financial viability of housing projects. This committee currently consists of the County Finance Chair, Principal, Development & Community Advisor at Baker Tilly, CFO of the Greater Watertown Community Health Foundation and commercial lenders.

Upon successful execution of a Developer Agreement, the obligations of each funding participant (contributor/donors and investors) will be established. The funds will be collected via wire or ACH from the determined participants and collected into a Special Revenue Fund which will be segregated from all other county funds within the accounting records of Jefferson County. The County will utilize the existing Revolving Loan Fund checking account for the collection and disbursement of loan funds.

Jefferson County has pledged \$2 million to the LLDF in the form of a Donor Agreement, which states that the corresponding interest and principal collected from developers will return to the LLDF to support ongoing loans and loan servicing. Some or all of the interest collected will be used to fund a position in JCEDC that services the loans. At least once a year, this interest will be transferred out of the Special Revenue Fund and into JCEDC at an amount to be determined through the budget process each year.

Accounting treatment:

Although most of the funding for this program is coming from outside of the County, and the County has pledged funding in the form of a donation to the program with no expectation of return, this program does not qualify as fiduciary as defined by GASB Statement No. 84 for the following reasons:

- 1. The County employs a position that will assist with the evaluation of developers and servicing of the loans, meaning that there is administrative involvement by the County.
- 2. Interest received on donated funds from the County will assist with funding the position that is evaluating the developers and servicing the loans, meaning that there is direct financial involvement by the County.

The decision of where the program should be housed in the County's accounting records is driven by a desire to measure the financial performance of the loan programs offered by JCEDC. Currently, there is also a Revolving Loan Program (RLF) that offers gap financing to local business as a way for local businesses to secure assets that allow them to thrive and grow. There is also a segregated checking account that is used for payments received from the participants of this program and will also be used for the LLDF. In order to track the financial performance of these programs the Finance Department proposes to establish a new Economic Development Special Revenue Fund which would assume the current RLF loans from the General Fund and also track the new loans from the LLDF.

GASB Statement No. 54 allows for the establishment of special revenue funds to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than capital projects and debt service. In this case, the revenues generated from the loan programs is expected to comprise a substantial portion of the inflows to the fund.

The County will establish an Economic Development Loan Special Revenue Fund to account for the loan activity in both the RLF and LLDF programs.

Contractual implications:

In order to protect sensitive financial information received from developers during the underwriting process, the Professional Services Agreement between Jefferson County and ThriveED should be modified to delineate the duties related to this process between JCEDC and ThriveED.

JEFFERSON COUNTY BUDGET ADJUSTMENT OR AMENDMENT REQUEST

<u>Adjustment</u>		<u>Description</u>					Approval Level	
Level 1		Adjustments of operating appropriations up to \$4,999 from one account to another <u>within</u> the department's budget					Department Head	
Level 2	a.	Adjustments of operating appropriations over \$5,000 and up from one account to another <u>within</u> the department's budget.				Administrator		
	b.	Substitution of capital items or adjustment of operating to capital appropriations up to \$24,999 from one account to another within the department's budget.					Administrator	
	c.	Transfers between departments within a budgetary function of up to \$24,999.					nistrator	
Level 3		Amendments of operating or capital appropriations needing additional funding from contingency funds from that are under 10% of the funds originally appropriated for an individual department.					ce Committee	
X Level 4	a.	Amendments of operating or capital appropriations needing additional funding from contingency funds from that are over 10% of the funds originally appropriated for an individual department.				County Board		
	X b.	New programs in a department that were not originally budgeted through increase in expenses with offsetting increase in revenue for that program. (i.e. grant funding or donations)				County Board		
	c.	Substitution of capital items or adjustment of operating to capital appropriations over \$25,000 from one account to another within the department's budget.			Count	ty Board		
	d.	Amendments of operating or capital appropriations needing funding from general fund balance.				County Board		
Increase	Decrease	Org	Object Proj		Account Title		Amount	
X		26001	486016		Loan contributions		1,900,000.00	
X		26001	611103		Transfers in	-	400,000.00	
X		26001	594700		Operating reserve	_	2,300,000.00	
	X	11101	521219		Other professional services	_	400,000.00	
X		11101	611104		Transfers out	_	400,000.00	
X		26001	481001		Interest income	_	42,870.00	
X X X		26001	611104		Transfers out	_	6,100.00	
X		26001	5*		Investor disbursements	-	36,770.00	
		11901	611103		Transfers in	-	6,100.00	
X		11901 26001	594700 611103		Operating reserve Transfers in	-	6,100.00 1,600,000.00	
X		26001	594700		Operating reserve		1,600,000.00	
X		11101	521219		Other professional services		1,600,000.00	
X		11101	611104		Transfers out	-	1,600,000.00	
Description of	of Adjustmen	ıt:						
Department I	Head Signat	ure				Date		
County Admi	J					Date		

Salaries and Fringes are not included as operating above, any changes to salaries and fringes must be discussed with the County Administrator.
 The County Administrator shall make the determination if the budget adjustment needs to go to the County Board.

³⁾ Any items \$5,000 and above must be capitalized.

Authorizing the County to Service Loans for the Live Local Development Fund and amending the 2025 budget

Executive Summary

In 2023, ThriveED created the Live Local Development Fund (LLDF), a collaboration between ThriveED, Jefferson County and several regional partners including a hospital, banks and foundations as a tool for stimulating growth in housing stock in Jefferson County. Jefferson County, along with these partners have pledged funds through the enactment of Contribution/Donor Agreements and Investor Agreements. Interested developers apply for the funding and applications are underwritten and then evaluated by a panel of professionals that represent our investors and have experience evaluating the financial viability of housing projects. Some of the interest collected from this program will be used to fund a position in the Jefferson County Economic Development Department. The Jefferson County Economic Development Department, in cooperation with the Finance Department, will account for and service the loans originating from this program.

The Jefferson County Finance Department has determined the proper accounting treatment for this program and has determined that the establishment of a new Economic Development Special Revenue Fund would be most prudent to account for this program. A budget amendment is necessary to account for the activity in this fund.

On August 5, 2025, the Finance Committee voted 5-0 to recommend that Jefferson County be responsible for the servicing and accounting of the loans for the Live Local Development Fund and to amend the 2025 budget accordingly.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, Jefferson County has established the Live Local Development Fund program, and

WHEREAS, Jefferson County has determined the proper accounting treatment for this program, and the implementation of this treatment requires a budget amendment.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Economic Development Department, in cooperation with the Finance Department, will service and account for the loans for the Live Local Development Fund, and the 2025 budget is amended to support this activity.

Fiscal Note: Please see the attached Budget Adjustment or Amendment Request form for the proposed adjustments to the 2025 budget. This resolution authrorizes the Finance Director to make the necessary budget adjustments to enact this ResulThis is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Strategic Plan Reference: None

Referred By:

Finance Committee 08-12-2025

Authorizing the Purchase of 2026 Tri-Axle Semi Tractor for the Highway Department

Executive Summary

The Jefferson County Highway Department is requesting approval to purchase a new Tri-Axle Semi Tractor to replace the department's existing 2001 Tri-Axle Semi Tractor, which has reached the end of its service life. The current 2001 Sterling Tri-Axle Semi Tractor presents ongoing safety concerns, particularly because of corrosion, and no longer meets the operational needs of the department. The replacement semi tractor will enhance the department's ability to safely and efficiently transport heavy equipment required for road construction and maintenance projects across the county.

This purchase aligns with the County's strategic goals of maintaining a safe and effective transportation infrastructure while ensuring the safety of county staff and the public. The procurement of the Tri-Axle Semi Tractor followed the County's purchasing ordinance and competitive quote process to ensure fiscal responsibility. The Highway Department recommends purchasing the Tri-Axle Semi Tractor from Kriete Truck Center. While this bid has a nominally higher purchase price than the lowest bidder, Kriete Truck Center offers a no-cost annual buy-back/replacement option which adds significant value to its bid.

This resolution authorizes the Highway Department to purchase one (1) 2026 Tri-Axle Semi Trailer from Kriete Truck Center for \$170,000. The Highway Committee considered this resolution at its meeting on July 31, 2025, and recommended forwarding it to the County Board for approval.

WHEREAS, the Executive Summary is incorporated herein, and

WHEREAS, the Jefferson County Highway Department is updating highway maintenance and construction equipment, and

WHEREAS, bids were solicited for one (1) 2026 Tri-Axle Semi Tractor and such bids were received and opened on July 16, 2025, with the following results:

Equipment Vendors

Company: Kriete Truck Center

Make & Model: Mack Granite GR84BT 2026

Bid: \$ 170,000.00

Provides a no-cost buyback or replacement option for Jefferson County: Yes

Buy back replacement interval: every 1 year How many years of replacement: 3 years

Company: Lakeside International

Make & Model: International HX620 2026

Bid: \$ 178,193.01

Provides a no-cost buyback or replacement option for Jefferson County: No

Buy back replacement interval: N/A How many years of replacement: N/A

Company: Quality Truck Center

Make & Model: Western Star 49X 2026

Bid: \$ 169,509.00

Provides a no-cost buyback or replacement option for Jefferson County: No

Buy back replacement interval: N/A How many years of replacement: N/A

Company: Wisconsin Kenworth

Make & Model: Kenworth T880 2026 with Paccar Engine

Bid: \$ 187,650.00

Provides a no-cost buyback or replacement option for Jefferson County: No

Buy back replacement interval: N/A How many years of replacement: N/A

Company: Wisconsin Kenworth

Make & Model: Kenworth T880 2026 with Cummins Engine

Bid: \$ 189,750.00

Provides a no-cost buyback or replacement option for Jefferson County: No

Buy back replacement interval: N/A How many years of replacement: N/A

WHEREAS, the Jefferson County Highway Committee has reviewed the bids and accepted the Highway Department staff recommendations based on the review of vehicle bids, specifications, vendor qualifications, serviceability, and parts availability, and

NOW, THEREFORE, BE IT RESOLVED, that the Jefferson County Highway Department is authorized to purchase one (1) 2026 Model Mack Granite GR84BT Tri-Axle Semi Tractor from Kriete Truck Center for the bid price of \$170,000.00. The Jefferson County Highway Department will exercise the option to trade in or buy back the Tri-Axle Semi Tractor at no cost every 12 months for a minimum period of three years.

Fiscal Note: Funding for this resolution is included the Highway Department Equipment Operations Cost Center 53241. No budget amendment is necessary.

Strategic Plan Reference: YES



Transformative Government: Data driven budgets and policy management

Referred By:

Highway Committee 08-12-2025

REVIEWED: Corporation Counsel: DHT ; Finance Director:

Authorizing County Conservation Aid Grant Application for Carlin-Weld County Park and amending the Parks Department 2025 budget

Executive Summary

The Wisconsin Department of Natural Resources Fish and Wildlife Management Grant Program was created to assist counties in the improvement of fish and wildlife resources. The program was established by the Wisconsin Legislature in 1965 and provides matching funds for a growing list of county-sponsored fish and wildlife habitat projects.

The Jefferson County Parks Department would like to apply for financial assistance through this program to supplement vegetation management activities at Carlin-Weld County Park including conducting a prescribed burn, invasive plant controls, and overseeding of areas with low biodiversity. The total cost of the project is estimated at \$5,000.00, with 50% covered by the grant (\$2,500) and 50% covered by a combination of staff labor and donations that have been received for the park (\$2,500).

This resolution authorizes the County to apply for a Conservation Aid Grant for Carlin-Weld County Park. The Parks Committee considered this resolution at its meeting on July 24, 2025, and recommended forwarding to the County Board for approval.

WHEREAS, Carlin Weld County Park, located in Jefferson County, is a 78-acre conservation park containing approximately 17 acres of restored tallgrass prairie and oak savanna, which are critical native habitats requiring ongoing management, and

WHEREAS, the Jefferson County Parks is seeking grant funding through the Wisconsin Department of Natural Resources County Conservation Aid program to help control invasive Honeysuckle and Russian Olive in areas that have been previously planted with prairie species, and

WHEREAS, proposed project activities include conducting a prescribed burn, invasive plant removal, and overseeding of areas that have been negatively impacted by invasive plants, and

WHEREAS, the proposed project aligns with the goals of the Wisconsin County Conservation Aids program and supports long-term ecological stewardship, native habitat restoration, and enhanced recreational and educational opportunities at Carlin Weld County Park.

NOW, THEREFORE, BE IT RESOLVED, that the Jefferson County Board of Supervisors hereby authorizes the Jefferson County Parks Department to act on behalf of the County to submit an application to the Wisconsin Department of Natural Resources for financial assistance under the County Conservation Aids program for the above described purposes; to sign documents; and to take all necessary actions to undertake, direct, and complete the approved project.

Fiscal Note: This resolution authorizes the application for a \$2,500 grant through the Wisconsin County Conservation Aids program. The grant will cover 50% of the total project cost of \$5,000. The required 50% local match (\$2,500) will be met through a combination of in-kind staff time and private donations. No additional county tax levy funding is required. Should this grant be awarded, the Finance Director is authorized to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Strategic Plan Reference: YES





Highly Regarded Quality of Life: Continue developing recreational, historical, and cultural resources that build on emerging recreational trends and enhance positive user experiences; Promote Jefferson County's historical, cultural, and natural assets to attract tourists and stimulate local businesses

Transformative Government: Data driven budgets and policy management; Continue to provide education on invasive species management; Investigate and advocate for supplemental and innovative funding mechanisms

Referred By: Parks Committee

08-12-2025

REVIEWED: Corporation Counsel: DHT Finance Director:

REPORT

TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS

The Jefferson County Planning and Zoning Committee, having considered petitions to amend the official zoning map of Jefferson County, filed for public hearing held on July 17, 2025, as required by law pursuant to Wisconsin Statutes, notice thereof having been given, and being duly advised of the wishes of the town boards and persons in the areas affected, hereby makes the following recommendations. The Committee has reviewed and considered the facts presented in the application and received in public hearing and finds that the criteria listed in Wis. Stat. 91.48 and Jefferson County Zoning Ordinance Section 22-56(b) has been met for the below listed petitions. The Committee further finds that the petitions are consistent with the Jefferson County Comprehensive Plan and Farmland Preservation Plan.

Further support for the Committee's recommendations can be found in the Staff Reports and individual petition files on record in the Planning & Development Office.

APPROVAL OF PETITIONS

R4589A-25, R4619A-25, R4620A-25, R4621A-25, R4622A-25, R4623A-25, R4624A-25, R4625A-25, R4626A-25, R4627A-25, R4628A-25 and R4629A-25

DATED THIS TWELVETH DAY OF AUGUST 2025 Blane Poulson, Secretary

THE PRIOR MONTH'S AMENDMENTS
R4605A-25, R4606A-25, R4607A-25, R4608A-25, R4609A-25, R4610A-25,
R4611A-25, R4612A-25, R4613A-25, R4614A-25 and R4615A-25

ARE EFFECTIVE UPON PASSAGE BY COUNTY BOARD, SUBJECT TO WIS. STATS. 59.69(5)

ORDINANCE NO. 2025-

Amending Official Zoning Map

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the official zoning map of Jefferson County, and

WHEREAS, Petitions R4589A-25, R4619A-25, R4620A-25, R4621A-25, R4622A-25, R4623A-25, R4624A-25, R4625A-25, R4626A-25, R4627A-25, R4628A-25 and R4629A-25 were referred to the Jefferson County Planning and Zoning Committee for public hearing on July 17, 2025, and

WHEREAS, at its meeting on July 17, 2025, the Planning and Zoning Committee considered the request to amend the Official Zoning Map of Jefferson County after conducting a public hearing regarding the requested amendment, and after receiving a recommendation from the affected Town, hereby make the following recommendation to the Board of Supervisors in open session, and

WHEREAS, the Planning and Zoning Committee has found that the criteria and standards set forth in s. 91.48 of the Wisconsin Statutes and ss. 22-56(b) of the Jefferson County Zoning Ordinance for rezoning out of an A-1 Exclusive Agricultural zone have been meet and the petitions are consistent with the Jefferson County Comprehensive Plan and Farmland Preservation Plan as identified in the Decision of the Planning and Zoning Committee, and

WHEREAS, consistent with the recommendations of the Planning & Zoning Committee, the Board of Supervisors finds, where applicable, the standards set forth in s. 91.48 of the Wisconsin Statutes and ss. 22-56(b) of the Jefferson County Zoning Ordinance for rezoning out of an A-1 Exclusive Agricultural zone are met by the proposed amendment to the official zoning map, and

NOW, THEREFORE, BE IT ORDAINED THAT the Jefferson County Board of Supervisors does amend the official zoning map of Jefferson County as follows:

FROM A-1 EXCLUSIVE AGRICULTURAL TO A-2, AGRICULTURAL AND RURAL BUSINESS WITH CONDITIONAL USE

<u>R4619A-25 & CU2172-25 – Edgehill Ventures LLC:</u> Rezone from A-1 to A-2 the 5.698-acre lot to allow for a campground located at N2316 Museum Road in the Town of Hebron, PIN 010-0515-0213-013 (5.698 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map and receipt of suitable soil test. The Committee recommends the property be evaluated for a conventional or mound type septic system and would prefer a system other than a holding tank. This is in accordance with ss. 22-304 – 22.310 of the Jefferson County Zoning Ordinance. R4619A-25 – Edgehill Ventures LLC

FROM A-1 EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

All are in accordance with ss. 22-339 – 22-350 of the Jefferson County Zoning Ordinance

<u>R4589A-25 – B&B Trust</u>: Rezone from A-1 to A-3 to create a 1-acre lot farm consolidation around the home at **W1281 Sunnyside Drive** in the Town of Concord, PIN 006-0716-2733-000 (45.802 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, access approval of maintaining authority and extraterritorial plat review. This is in

accordance with ss. 22-339 – 22.350 of the Jefferson County Zoning Ordinance. R4589A-25 – B&B Trust

<u>R4620A-25 – John Buske:</u> Rezone from A-1 to A-3 to create a 3.2-acre lot around existing house and buildings at W1679 County Road P in the Town of Ixonia, PIN 012-0816-2132-000 (43.738 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map. This is in accordance with ss. 22-339 – 22.350 of the Jefferson County Zoning Ordinance. R4620A-25 – John Buske

R4621A-25 – Robert D & Kim R Turney: Rezone from A-1 to A-3 to create a 4.0-acre residential lot at the corner of River Road & Hustisford Road in the Town of Ixonia, PIN 012-0816-1921-000 (37.10 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, access approval of maintaining authority and filing of affidavit of zoning status on remaining lands. The proposed lot must be redesigned to provide better clustering and allow for future farming. The Committee approves of the lot squared up and clustered with the road intersection to reduce the fragmenting of the farmland/A-1 zoned parcel. This is in accordance with ss. 22-339 – 22.350 of the Jefferson County Zoning Ordinance. R4621A-25 – Robert D & Kim R Turney

<u>R4622A-25 – Bennett J Brantmeier Trust:</u> Rezone .7-acres from A-3 to A-1 and rezone 3.3-acres from A-1 to A-3 resulting in creating a 4.0-acre A-3 residential lot across from **N4809** Christberg Road in the Town of Jefferson, parcel 014-0615-0611-002 (20.301 ac) & 014-0615-0611-003 (1.156 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, access approval of maintaining authority and redesign from 4 acres to 3 acres in size and transferring the prime lots from 010-0615-2741-001 and filing of affidavit of zoning status on both parcels of record. This is in accordance with ss. 22-339 – 22.350 of the Jefferson County Zoning Ordinance. R4622A-25 – Bennett J Brantmeier Trust

FROM A-1 EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL AND TO N, NATURAL RESOURCE & FROM N, NATURAL RESOURCE TO A-1 EXCLUSIVE AGRICULTURAL

All are in accordance with ss. 22-339 – 22-350, ss. 22-479 – 22-487 and ss. 22-277 – 22-285 of the Jefferson County Zoning Ordinance

<u>R4623A-25 – Davco Development Corporation:</u> Rezone from A-1 to N to create a 7.9-acre lot (Lot 1) located at N3317 Schmidt Road in the Town of Hebron, PIN 010-0615-2144-000 (52.60 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, access approval of maintaining authority and cannot be sold separately from A-3 lot if access for the lot is not granted. This is in accordance with ss. 22-339 – 22.350, ss 22-479 – 22-487 and ss. 22-277 – 22-285 of the Jefferson County Zoning Ordinance. R4623A-25 – Davco Development Corporation

<u>R4624A-25 – Davco Development Corporation:</u> Rezone from A-1 to A-3 creating two – 2.0 acre lots (Lots 2 & 4) and one – 1.8-acre residential lot (Lot 3) located near **N3317 Schmidt Road** in the Town of Hebron, PIN 010-0615-2144-000 (52.60 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, access approval of maintaining authority and filing of affidavit of zoning status on remaining lands. This is in accordance with ss. 22-339 – 22.350, ss 22-479 – 22-487 and ss. 22-277 – 22-285 of the Jefferson County Zoning Ordinance. R4624A-25 – Davco Development Corporation

<u>R4625A-25 – Davco Development Corporation:</u> Rezone from A-1 to A-3 to create a 1.0-acre residential lot (Lot 6) located south of **N3215 Schmidt Road** in the Town of Hebron, PIN 010-

0615-2812-001 (20.0 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, access approval of maintaining authority and filing of affidavit of zoning status on remaining lands and moving lot to be clustered with the other proposed lots. This is in accordance with ss. 22-339 - 22.350, ss 22-479 - 22-487 and ss. 22-277- 22-285 of the Jefferson County Zoning Ordinance. R4625A-25 - Davco Development Corporation

R4626A-25 – **Davco Development Corporation:** Rezone from N to A-1 to create a total 52.8acre lot (Lot 7) located near N3268 Schmidt Road in the Town of Hebron, PIN 010-0615-2723-000 (40.0-ac) & parts of PIN 010-0615-2811-000 (27.40 ac) and 010-0615-2814-000 (40.0-ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, and access approval of maintaining authority. This is in accordance with ss. 22-339 – 22.350, ss 22-479 – 22-487 and ss. 22-277 - 22-285 of the Jefferson County Zoning Ordinance. R4626A-25 - Davco **Development Corporation**

R4627A-25 – Davco Development Corporation: Rezone from A-1 to A-3 to create two - 1.0acre residential lots (Lot 8 & 9) located at N3268 Schmidt Road in the Town of Hebron, PIN 010-0615-2811-000 (27.40 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, access approval of maintaining authority and filing of affidavit of zoning status on remaining lands. This is in accordance with ss. 22-339 – 22.350, ss 22-479 – 22-487 and ss. 22-277 – 22-285 of the Jefferson County Zoning Ordinance. R4627A-25 – Davco Development Corporation

R4628A-25 – Davco Development Corporation: Rezone from N to A-1 to create a total 85.1acre lot (Lot 10) along Schmidt Road in the Town of Hebron, parts of PIN 010-0615-2811-000 (27.40 ac), PIN 010-0615-2813-000 (40.0 ac), 010-0615-2814-000 (40.0 ac), and 010-0615-2812-001 (20.0 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map. This is in accordance with ss. 22-339-22.350, ss 22-479-22-487 and ss. 22-277-22-285of the Jefferson County Zoning Ordinance. R4628A-25 – Davco Development Corporation

FROM A-T AGRICULTURAL TRANSITION TO R-1, RESIDENTIAL-SEWERED

All are in accordance with ss. 22-240 – 22-249 & ss. 22-122 – 22-132 of the Jefferson County Zoning Ordinance

R4629-25 – Mark Reinecke: Rezone from A-T to R-1 to create a 1.13-acre residential lot located south of N1108 Olson Road in the Town of Sumner, PIN 028-0513-1942-000 (3.105 ac). Rezoning is conditional upon receipt of and recording of the final certified survey map, receipt of suitable soil test, and access approval of maintaining authority. This is in accordance with ss. 22-240 - 249 & ss 22-122 - 22-132 of the Jefferson County Zoning Ordinance. R4629A-25 - Mark Reinecke

The above zoning amendments shall be null and void and have no effect one year from the date of County Board approval unless all applicable conditions have been completed.

Fiscal Note: The fiscal impact of this resolution cannot be determined at this time.

Referred By:

Planning and Zoning Committee

08-12-2025

